CABINET

The following decisions were taken by the Cabinet on Tuesday, 13 December 2016 and will take effect on 21/12/2016 unless the call-in procedure has been triggered. **CALL-IN DEADLINE: 20/12/2016.**

The following represents a summary of the decisions taken by the Cabinet. It is not intended to represent the formal record of the meeting but to facilitate the call-in process. The formal minutes will be published in due course to replace this decision sheet.

County Members wishing to request a call-in on any of these matters, should contact the Senior Manager for Scrutiny or relevant Democratic Services Officer.

The Cabinet at its meeting on Tuesday, 13 December 2016 considered the following matters and resolved:

• SALESIAN SCHOOL, CHERTSEY: BASIC NEED EXPANSION PROJECT (Item 6)

RESOLVED (as amended):

- 1. That, subject to the agreement of the detailed financial information for the expansion as set out in Part 2 of the agenda, the business case for the provision of 250 additional Catholic secondary places be approved.
- 2. That the expenditure of the sums planned in the Medium Term Financial Plan be approved, subject to the provisional Local Government Settlement providing a significant response to the fundamental financial challenges facing the County Council.
- 3. That it be noted that the Leader will decide whether the condition in recommendation 2 has been met in consultation with the Director of Finance and the Chief Executive.

Reasons for Decisions:

The proposal supports the Authority's statutory obligation to provide sufficient school places to meet the needs of the population. Additionally this proposal expands an outstanding secondary school and adds to the diversity of provision within Surrey.

There is demonstrable public benefit to these proposals and strong value for money arguments. Nevertheless the county council is facing unprecedented financial pressures therefore it would not be sensible to agree to additional expenditure without understanding the implications of the provisional local government settlement.

[The decision on this item may be called in by either the Council Overview Board or the Education and Skills Scrutiny Board]

• ACCOMMODATION WITH CARE AND SUPPORT PROGRAMME - EXTRA CARE (Item 7)

RESOLVED:

- 1. The use of Surrey County Council assets, as appropriate, as part of the business case and offer to the market as outlined and described in the Part 2 report, be approved.
- That responsibility for the exact sites that will be used as part of the offer to the market be delegated to the Strategic Director for Adult Social Care and Public Health, in consultation with the Leader of the Council, the Cabinet Member for Adult Social Care, Wellbeing & Independence and the Cabinet Member for Business Services & Resident Experience.
- 3. That the Council will be going to market in the Spring of 2017 to identify a development partner to begin delivery of the strategic ambition for Extra Care housing.
- 4. That further engagement with the market and a competitive tendering process will be taking place, with the appropriate delivery model and award of contract being subject to further Cabinet consideration at a later date.

Reasons for Decisions:

With changing demographics, increasing financial challenges, and a joint health and social care strategy to support people to live independently in their homes for as long as possible, we need to commission the right accommodation options to meet our resident's health and wellbeing needs. To do this, the Council will need to work with partners and the private sector to shape the market for accommodation with care and support and to meet the strategic aims of the Accommodation with Care and Support strategy. By approving the approach to market to stimulate additional capacity within Extra Care housing market, the Cabinet sets out a clear direction of travel and message to the market in relation to future needs and our commitment to work in partnership. Further detail on this recommendation can be found in paragraph 14 of the submitted report.

[The decision on this item may be called in by either the Council Overview Board or the Social Care Services Scrutiny Board]

• THE PROVISION OF MENTAL HEALTH SERVICES - FIRST STEPS AND COMMUNITY CONNECTIONS IN SURREY - APPROVAL OF CONTRACTS (Item 8)

This item was deferred.

• THE PROVISION OF INDEPENDENT ADVOCACY SERVICES IN SURREY -APPROVAL TO AWARD A CONTRACT (Item 9)

RESOLVED:

That the contract be awarded to the recommended provider for three years from 1 April 2017 with an option to extend for up to one year. Details of the award and the contract value were contained in the Part 2 report, considered later in the meeting.

Reasons for Decisions:

The current contractual agreements will expire on 31 March 2017. A full tender process, in compliance with the requirement of Public Contract Regulations and Procurement Standing Orders has been completed, and the recommendations provide best value for money for the Council following a thorough evaluation process.

The newly commissioned service represents a substantial change of direction for the Council moving towards a more focussed advocacy service in Surrey.

The service will be delivered in Surrey from local bases and will provide apprenticeship opportunities to Surrey Young People whilst delivering efficiencies for the Council.

Re-focussing the way that advocacy is delivered under the new contract will allow a 50% reduction in spend, meeting the Councils need to make savings.

[The decision on this item may be called in by either the Council Overview Board or the Social Care Services Scrutiny Board]

• FINANCE AND BUDGET MONITORING REPORT TO 30 NOVEMBER 2016 (Item 10)

RESOLVED:

That the report be noted, including the following:

- 1. That the forecast revenue budget outturn for 2016/17 was £6.1m overspend, down from £15.0m last month, as set out in (paragraph 1 of the submitted report.
- 2. That the forecast efficiencies and service reductions for 2016/17 were £62.9m, the same as last month, as set out in paragraph 45 of the submitted report.
- 3. That the Section 151 Officer's commentary and the Monitoring Officer's Legal Implications commentary, as set out inparagraphs16 to 20 of the submitted report be noted.

Reasons for Decisions:

This report is presented to comply with the agreed policy of providing a monthly budget monitoring report to Cabinet for approval and action as necessary.

[The decision on this item may be called in by the Council Overview Board]

• **RUNNYMEDE ROUNDABOUT SCHEME** (Item 11)

RESOLVED (as amended):

- 1. That the financial support Cabinet gave to this scheme in 2014 be reaffirmed.
- 2. That the award of the tender for construction works for the Runnymede Roundabout scheme, on the basis set out in the Part 2 report to be

considered later in the agenda, be approved.

- 3. That Cabinet confirms that recommendations 1 and 2 are subject to the provisional Local Government Settlement providing a significant response to the fundamental financial challenges facing the County Council.
- 4. That the Leader will decide by 16 December 2016 whether the condition in recommendation 3 has been met, in consultation with Director of Finance and Chief Executive.

Reasons for Decisions:

This report recommends approval to let a contract to construct an improvement scheme for Runnymede Roundabout (part of the combined Runnymede Roundabout and Egham STP package), one of the county's most serious congestion hot spots, near to Staines and Egham, supported by 75% government funding through the Enterprise M3 Local Enterprise Partnership and a contribution from Runnymede Borough Council.

A mini-tender process for the Runnymede Roundabout scheme, in compliance with the requirements of the GEN3 Regional Highways Framework has been completed, and the recommendations provide best value for money for the Council following a thorough evaluation process. Funding for this scheme has been secured from the Local Enterprise Partnership £4.950m plus a direct contribution of £1.525m from Surrey County Council (approved by Cabinet at its meeting on 23 September 2014) and a partner contribution of £0.250m from Runnymede Borough Council. An additional £0.500m has also been allocated from the Flood Resilience capital budget to complete required priority drainage maintenance scheme at the same time as the LEP scheme works in order to minimise disruption and cost, and this is a more efficient way to deliver this associated scheme. The Runnymede Roundabout and drainage scheme has a combined total budget of £7.225m.

There is demonstrable public benefit to these proposals and strong value for money arguments. Nevertheless the County Council is facing unprecedented financial pressures therefore it would not be sensible to agree to additional expenditure without understanding the implications of the provisional local government settlement.

[The decision on this item may be called in by the Economic Prosperity, Environment and Highways Scrutiny Board]

• INVESTMENT OF PROGRAMME FUNDING TO EXTEND SUPERFAST BROADBAND INFRASTRUCTURE TO SURREY PREMISES. (Item 12)

RESOLVED:

- That the investment of State Aid approved funds that have been generated by the contract with BT to further the deployment of Next Generation Access (NGA) broadband infrastructure within a revised Intervention Area be approved.
- 2. That final approval for the investment of contract funds be delegated to the Strategic Director for Environment and Infrastructure, in consultation with the Deputy Leader.

Reasons for Decisions:

Utilising available funding within the existing contract with BT enables the County Council to proceed with the deployment of additional broadband infrastructure, providing high speed broadband to as many of the remaining 15,300 premises as possible.

The recommendation requires no new capital expenditure as the funding is generated wholly through the existing contract and higher than modelled take up of fibre broadband services in Surrey County Council's original Intervention Area. This funding is already State aid approved and can be used immediately through the existing contract with BT.

[The decisions on this item may be called in by the Council Overview Board]

SUPPORTING ECONOMIC GROWTH THROUGH INVESTMENT IN TRANSPORT AND HIGHWAYS INFRASTRUCTURE - SCHEMES FOR STAINES AND LEATHERHEAD (Item 13)

RESOLVED:

- 1. That retrospective approval to submit a Business case for Staines STP (Phases 1A and 1B) (EM3 LEP) be approved.
- 2. That a business case for Leatherhead STP, subject to local contribution being made available be submitted.

Reasons for Decisions:

Transport infrastructure schemes are a key element of the Strategic Economic Plan (SEPs), submitted by the Local Enterprise Partnerships (LEPs) to Government in March 2014, which sets out how they will support the economic development and regeneration of their areas. The proposed schemes will deliver a range of benefits to Surrey's residents including reduced congestion; improved journey time reliability; improved network resilience and safety and improved access for cyclists, pedestrians and buses, as well as enabling economic development and regeneration.

Under the funding arrangements, delivery bodies are required to provide a local contribution for the schemes, to reflect the local benefits that will be provided.

For the Leatherhead STP project, Mole Valley District Council is extremely supportive of the proposed scheme, and is committed to doing all it can to identify local match funding.

[The decision on this item may be called in by the Economic Prosperity, Environment and Highways Scrutiny Board]

• M3 ENTERPRISE ZONE (Item 14)

RESOLVED:

1. That Surrey County Council gives consent for Enterprise M3 to sign the Agreement for the M3 Enterprise Zone with Government on the basis of the principles, as set out at Annex 1of the submitted report.

- 2. That Surrey County Council and Runnymede Borough Council establish an Memorandum of Understanding (MoU) on agreeing the local initiatives for the Longcross site that are to be funded from the portion of retained business rates allocated to local authorities.
- 3. That Surrey County Council, along with each of the other local authorities involved, makes a one-off contribution of £20,000 to co-fund the Enterprise Zone Programme Director position and consultancy support. The contribution to be found from the Surrey Growth Fund.

Reasons for Decisions:

The M3 EZ is a major opportunity to support economic growth on one of the largest available sites for commercial development in Surrey and to secure additional investment in the area. Over 25 years the ambition is for the EZ to deliver over 200 new businesses and over 10,000 new jobs and to generate an additional £178 million in retained business rates. The specific ambition for the Longcross site is for 49 new businesses, 5600 new jobs and 118,000 sqm of new floor space with the development generating £8.5bn in additional GVA over the 24 year construction and operational period.

The Programme Director will provide the dedicated leadership needed given the complexity of developing a multi-site zone. The Government requires an Implementation Plan for the EZ which needs specialist input alongside the LEP and the local authorities and two consultancy firms with experience of other EZs have been brought on board to make sure that the approach maximises income and has a well targeted investment programme. Successful implementation of the EZ requires support from all the relevant Local Authorities and agreement between SCC and Runnymede about the infrastructure and other interventions that are needed to maximise development on the Longcross site will ensure that the package of measures is well targeted.

[The decision on this item may be called in by the Economic Prosperity, Environment and Highways Scrutiny Board]

• **DEVELOPING A SINGLE WASTE APPROACH** (Item 15)

RESOLVED:

- 1. To agree to combine SCC's Waste Disposal Authority partnership functions, as described in paragraph 28 of the submitted report, with the functions of the four joint waste collection contract authorities in early 2017/18, and that authority be delegated to the Strategic Director for Environment and Infrastructure, in consultation with the Leader of the Council and the Cabinet Member for Environment and Planning, to enter into the required agreements.
- 2. That officers be tasked to develop a business case, which recommends the optimum solution for the transfer of the remaining core Waste Disposal Authority functions, as set out in paragraph 27 of the submitted report, to the new partnership entity, and to return to Cabinet in June 2017 with detailed proposals.
- 3. That officers continue to work through the Surrey Waste Partnership to engage with district and borough councils on how all authorities can adopt a single waste approach that is mutually beneficial, whilst

delivering savings and improved services for Surrey residents.

- 4. The proposals for financial arrangements with Waste Collection Authorities in 2017/18, as set out in paragraphs 42 and 43 of the submitted report, be approved.
- 5. That officers write to all Waste Collection Authorities to give formal notice of SCC's intention to centrally manage kerbside collected recyclables, via SCC's waste disposal contractor.

Reason for Decisions:

Delivering waste collection and disposal services through a single organisation that is co-owned by all Surrey's authorities will deliver significant cost savings for the County Council and Surrey's district and borough councils, whilst improving services and delivering value for Surrey residents.

Combining SCC's waste partnership functions with the four district and borough councils which are part of the joint waste collection contract will demonstrate the early benefits of partnership working, reduce the duplication of effort inherent in the current system, improve the service offered to Surrey residents, and concentrate combined effort on the delivery of savings.

More work is required to fully appraise the benefits of integrating SCC's remaining Waste Disposal Authority functions into a joint entity. It is also necessary to engage positively with all Surrey Waste Collection Authorities to continue to develop and deliver plans for a fully co-owned entity that are mutually beneficial and maximise benefit for Surrey residents.

Changes to the financial arrangements with Waste Collection Authorities in 2017/18 are necessary to improve performance and make savings in the short term, whilst work continues on the delivery of a single co-owned approach to waste management which will deliver savings in the longer term. This will include giving early notice of the council's intention to centrally manage kerbside collected recyclables in order to deliver cost savings and replace the existing recycling credit system.

[The decision on this item may be called in by the Economic Prosperity, Environment and Highways Scrutiny Board]

• PUBLIC SAFETY PLAN 2016 - 2025 (Item 16)

RESOLVED:

That the Surrey Fire and Rescue Public Safety Plan, setting a framework for 2016 – 2025, be approved for publication.

Reasons for Decisions:

In acknowledging the public consultation feedback and finalised version of the Public Safety Plan, the Fire and Rescue Authority gives confirmation to the direction of Surrey Fire and Rescue Service and endorses its plans.

[The decisions on this item can be called in by the Resident Experience Board]

• APPROVAL FOR THE FIRE AND RESCUE SERVICE TO TRIAL THE USE OF INITIAL RESPONSE VEHICLES AND AWARD A CONTRACT FOR THE PROVISION (Item 17)

RESOLVED (as amended):

- 1. That Surrey Fire and Rescue Service trial the use of Initial Response Vehicles to prove safe systems of work under the Health and Safety at Work Act 1974, leading to a more flexible and efficient response model to Surrey residents.
- 2. That a contract for Initial Response Vehicles be awarded in January 2017 to Rosenbauer UK Ltd for a two phase contract, consisting of an initial trial period with two vehicles with an option to extend for a further two years with up to an additional four vehicles, subject to the completion of a successful pilot.
- 3. Cabinet confirms that recommendations 1 and 2 are subject to the provisional Local Government Settlement providing a significant response to the fundamental financial challenges facing the County Council.
- 4. That the Leader will decide whether the condition in recommendation 3 has been met, in consultation with the Director of Finance and Chief Executive.

Reasons for Decisions:

In order to better meet demand with the resources available, SFRS need to adjust the way it delivers services to improve efficiency and support a more sustainable approach that is value for money and continues to meet the needs of Surrey residents.

The IRV trial will enable the Service to assess capabilities and gathering data on the scope of operations that could be delivered through a different response method. The trial will ensure that the vehicles, equipment and crewing can be tested across a wide range of incidents and peaks of operational activity. The outcomes from the trial will inform the decisions around implementation, policy and safe and effective service delivery for Surrey residents.

Whilst the potential value for money from this approach is clear the county council is facing unprecedented financial pressures therefore it would not be sensible to agree additional expenditure without understanding the implications of the provisional Local Government Settlement.

[The decisions on this item can be called in by the Resident Experience Board]

• CHANGES TO HOW SURREY FIRE & RESCUE SERVICE RESPONDS TO AUTOMATIC FIRE ALARMS (Item 18)

RESOLVED:

- 1. That Surrey Fire and Rescue expand on its existing call challenge policy through the three Phases, as set out in paragraphs 17-20 of the submitted report.
- 2. That authority be delegated to the Chief Fire Officer, in consultation with the Cabinet Member for Localities and Community Wellbeing to undertake the reviews of Phases 1 and 2 and make the decision concerning whether to

proceed to the subsequent Phase of implementation.

Reasons for Decisions:

Due to the increasing number of call outs to automatic fire alarms that have proven to be false alarms, Surrey Fire and Rescue Service (SFRS) is reviewing how it responds to these calls.

This is because when the Service is emergency responding to what turns out to be a false alarm, they are not available to deal with real fire and rescue situations, and it may disrupt training and prevention work. In addition, using resources in this way and responding on 'blue lights' creates a risk to crews and to the public.

The proposal to review how the service responds to automatic fire alarms formed part of the consultation on the draft Public Safety Plan in 2016.

[The decisions on this item can be called in by the Resident Experience Board]

• LEADER / DEPUTY LEADER / CABINET MEMBER DECISIONS TAKEN SINCE THE LAST CABINET MEETING (Item 19)

RESOLVED:

That the decisions taken by Cabinet Members since the last meeting, as set out in Annex 1 of the submitted report, be noted.

Reasons for Decisions:

To inform the Cabinet of decisions taken by Cabinet Members under delegated authority.

• EXCLUSION OF THE PUBLIC (Item 20)

RESOLVED: That under Section 100(A) of the Local Government Act 1972, the public be excluded from the meeting during consideration of the following items of business on the grounds that they involve the likely disclosure of exempt information under the relevant paragraphs of Part 1 of Schedule 12A of the Act.

• SALESIAN SCHOOL, CHERTSEY: BASIC NEED EXPANSION PROJECT (Item 21)

RESOLVED (as amended):

- 1. That the business case for the project to expand Salesian School by 250 places, at a total cost, as detailed in the submitted part 2 report, be approved.
- 2. That the arrangements by which a variation of up to 10% of the total value may be agreed by the Deputy Chief Executive and Strategic Director for Children, Schools and Families, in consultation with the Cabinet Member for Schools, Skills and Educational Achievement, the Cabinet Member for Business Services and Resident Experience and the Leader of the Council, be approved.
- 3. That the expenditure of the sums planned in the Medium Term Financial

Plan be approved, subject to the provisional Local Government Settlement providing a significant response to the fundamental financial challenges facing the County Council.

4. That it be noted that the Leader will decide whether the condition in recommendation 3 has been met in consultation with the Director of Finance and the Chief Executive.

Reasons for Decisions:

The proposal delivers and supports the Authority's statutory obligation to provide sufficient school places to meet the needs of the population in the Runnymede area.

There is demonstrable public benefit to these proposals and strong value for money arguments. Nevertheless the county council is facing unprecedented financial pressures therefore it would not be sensible to agree to additional expenditure without understanding the implications of the provisional local government settlement.

[The decision on this item may be called in by either the Council Overview Board or the Education and Skills Scrutiny Board]

• ACCOMMODATION WITH CARE AND SUPPORT - EXTRA CARE (Item 22)

RESOLVED:

That the use of Surrey County Council assets as part of the business case and offer to the market, as described in this Part 2 paper and the Part 2 Annex, be approved.

Reasons for Decisions:

As detailed in the part 1 report (item 7).

[The decision on this item may be called in by either the Council Overview Board or the Social Care Services Scrutiny Board]

• THE PROVISION OF MENTAL HEALTH SERVICES - FIRST STEPS AND COMMUNITY CONNECTIONS IN SURREY - APPROVAL OF CONTRACTS (Item 23)

This item was deferred.

• PROVISION OF INDEPENDENT ADVOCACY SERVICES IN SURREY - APPROVAL TO AWARD A CONTRACT (Item 24)

RESOLVED:

That a contract be awarded to Surrey Disabled People's Partnership (SDPP) for the provision of Independent Advocacy Services in Surrey with an annual value, as detailed in the submitted reports, for three years from 1 April 2017 with an option to extend for up to one year. The total value over the contract period is also set out in the submitted report. The service is jointly funded by Adult Social Care, Public Health and Surrey Clinical Commissioning Groups.

Reasons for Decisions:

The existing contractual agreements will expire on 31 March 2017. A full tender process, in compliance with the requirement of EU Procurement Legislation and Procurement Standing Orders has been completed, and the recommendations provide best value for money for the Council following a thorough evaluation process.

[The decision on this item may be called in by either the Council Overview Board or the Social Care Services Scrutiny Board]

• INVESTMENT OF PROGRAMME FUNDING TO EXTEND SUPERFAST BROADBAND INFRASTRUCTURE TO SURREY PREMISES (Item 25)

RESOLVED:

That this part 2 annex to the main part 1 report be noted.

Reasons for Decisions:

As detailed in the part 1 report (item 12).

[The decision on this item may be called in by the Council Overview Board]

• **RUNNYMEDE ROUNDABOUT SCHEME** (Item 26)

RESOLVED (as amended):

- 1. That the financial support the Cabinet gave to this scheme in 2014 be reaffirmed.
- 2. That the award of the tender for construction works for the Runnymede Roundabout scheme, on the basis set out in the submitted Part 2 report, be approved.
- 3. That Cabinet confirms that recommendations 1 and 2 are subject to the provisional Local Government Settlement providing a significant response to the fundamental financial challenges facing the County Council.
- 4. That the Leader will decide by 16 December 2016 whether the condition in recommendation 3 has been met, in consultation with Director of Finance and Chief Executive.

Reasons for Decisions:

As detailed in the part 1 report (item 11).

There is demonstrable public benefit to these proposals and strong value for money arguments. Nevertheless the County Council is facing unprecedented financial pressures therefore it would not be sensible to agree to additional expenditure without understanding the implications of the provisional local government settlement. [The decision on this item may be called in by the Economic Prosperity, Environment and Highways Scrutiny Board]

• APPROVAL FOR THE FIRE AND RESCUE SERVICE TO TRIAL THE USE OF INITIAL RESPONSE VEHICLES AND AWARD A CONTRACT FOR THE PROVISION (Item 27)

RESOLVED (as amended):

- That a contract for an Initial Response Vehicle Concept be awarded to Rosenbauer UK Ltd, consisting of an initial period of one year to provide two IRVs and the financial details were set out in the submitted part 2 report. Subject to the completion of a successful pilot, an option to extend for a further two years for up to a further four IRVs be agreed.
- 2. Cabinet confirms that the recommendations are subject to the provisional Local Government Settlement providing a significant response to the fundamental financial challenges facing the County Council.
- 3. That the Leader will decide whether the condition in recommendation 2 has been met, in consultation with the Director of Finance and Chief Executive.

Reasons for Decisions:

As detailed in the part 1 report (item 17).

Whilst the potential value for money from this approach is clear the County Council is facing unprecedented financial pressures therefore it would not be sensible to agree additional expenditure without understanding the implications of the provisional Local Government Settlement.

[The decisions on this item can be called in by the Resident Experience Board]

PROPERTY TRANSACTIONS - DISPOSAL (Item 28)

RESOLVED:

- 1. That Surrey County Council take the benefit of the recent lease re-gearing which commences in December 2016 and disposes of the freehold interest conditional on the net receipt exceeding the sum as outlined in paragraph 7 of the submitted report.
- 2. That responsibility for the sale of the property be delegated to the Chief Property Officer, in consultation with the Leader of the Council and the Cabinet Member for Business Services and Resident Experience.

Reasons for Decisions:

Securing the lease extension has significantly improved the asset value and the recommendation from Surrey County Council's strategic investment advisors is that the council should take advantage of this particularly as the market conditions are favourable and prior to the asset value falling again as the break clause nears. The disposal will contribute to providing further financial flexibility should this be required to be considered as part of the options to achieve a balanced budget.

[The decision on this item may be called in by the Council Overview Board]

• **PROPERTY TRANSACTIONS - ACQUISITION** (Item 29)

RESOLVED:

- 1. That equity investment and a long-term loan, both as detailed in the submitted report, be provided to Surrey County Council's wholly owned property company, Halsey Garton Property Ltd, as outlined in paragraphs 9 to 11 of the submitted report.
- 2. That Legal Services be authorised to agree appropriate contractual arrangements for the provision of financing on behalf of the Council with funds to be released upon the completion of appropriate due-diligence in relation to the property acquisition.
- 3. That HGP be authorised to acquire the freehold interest in the property detailed in the submitted report, for a purchase cost, including associated costs of purchase, as set out in the submitted report.

Reasons for Decisions:

The provision of financing to the Council's property company to facilitate the proposed investment acquisition is in accordance with the Council's Investment Strategy and provides an asset that will contribute to the creation of a diversified portfolio over time to spread risk.

The investment will deliver an ongoing income to the Council, enhancing financial resilience in the longer term.

[The decision on this item may be called in by the Council Overview Board]

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